2003 DRAFTING REQUEST

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Received	Received: 01/14/2004				Received By: rchampag				
Wanted: §	Soon				Identical to LRB:				
For: Jam	For: James Kreuser (608) 266-5504				By/Representing:	Joe Kremer			
This file 1	nay be shown	to any legislato	or: NO		Drafter: rchampa	ag			
May Con	tact:				Addl. Drafters:	mshovers			
Subject:		Pub - employe Pub - miscella			Extra Copies:	·			
Submit vi	a email: YES								
Requester	r's email:	Rep.Kreus	er@legis.st	ate.wi.us					
Carbon co	opy (CC:) to:				·				
Pre Topi	c:								
No specif	ic pre topic gi	ven							
Topic:						**************************************			
Deferred Board	compensation	plan for private	e sector emp	ployees opera	ted by the State of	Wisconsin Inv	estment		
Instructi	ons:								
See Attac	hed.								
Drafting	History:								
Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	Jacketed	Required		
/?	rchampag 01/15/2004	kgilfoy 01/16/2004					State Tax		
/1			pgreensl 01/20/200	04	Inorthro 01/20/2004	•	State Tax		

Vers.	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	Proofed	Submitted	<u>Jacketed</u>	Required
/2	rchampag 01/26/2004	kgilfoy 01/26/2004	pgreensl 01/26/200	4	sbasford 01/26/2004		State Tax
/3	rchampag 02/02/2004	kgilfoy 02/02/2004	jfrantze 02/03/200	4	lemery 02/03/2004	lemery 02/04/2004	

FE Sent For: 01/20/2004, 01/20/2004, 01/26/2004, 01/26/2004, 02/03/2004, .

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Received By: rchampag

Received: 01/14/2004

2003 DRAFTING REQUEST

Bill

Wanted: Soon				Identical to LRB:			
For: Jame	For: James Kreuser (608) 266-5504				By/Representing:	Joe Kremer	
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No specifi	ic pre topic gi	ven					
Topic:			1911				
Deferred of Board	compensation	plan for private	sector empl	loyees operat	ted by the State of V	Visconsin Inve	estment
Instruction	ons:						
See Attac	hed.						
Drafting	History:						7-1-
Vers.	<u>Drafted</u>	Reviewed	<u>Typed</u>	Proofed	Submitted	<u>Jacketed</u>	Required
/?	rchampag 01/15/2004	kgilfoy 01/16/2004					State Tax
/1			pgreensl 01/20/2004	4	Inorthro 01/20/2004		State Tax

02/03/2004 0 3:34:27 AM Page 2

Vers.	<u>Drafted</u>	Reviewed	Typed	<u>Proofed</u>	Submitted	<u>Jacketed</u>	Required
/2	rchampag 01/26/2004	kgilfoy 01/26/2004	pgreensl 01/26/200	4	sbasford 01/26/2004		State Tax
/3	rchampag 02/02/2004	kgilfoy 02/02/2004	jfrantze 02/03/200	4	lemery 02/03/2004		

FE Sent For: 01/20/2004, 01/20/2004, 01/26/2004, 01/26/2004.

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2003 DRAFTING REQUEST

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Receive	d: 01/14/2004				Received By: rcl	ampag			
Wanted:	Soon				Identical to LRB:				
For: Jar	nes Kreuser (608) 266-5504			By/Representing:	Joe Kremer			
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Request	er's email:	Rep.Kreus	er@legis.st	ate.wi.us					
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Topic:					774				
Deferred Board	d compensation	ı plan for privat	e sector emp	ployees opera	ted by the State of	Wisconsin In	vestment		
Instruc	tions:								
See Atta	ached.								
Draftin	g History:								
Vers.	Drafted	Reviewed	Typed	Proofed	Submitted	<u>Jacketed</u>	Required		
/?	rchampag 01/15/2004	kgilfoy 01/16/2004					State Tax		
/1		/3-2/2	pgreensl 01/20/20	04	lnorthro 01/20/2004		State Tax		

Tax

01/26/2004 02:28:43 PM Page 2

Vers.	<u>Drafted</u>	Reviewed	<u>Typed</u>	Proofed	Submitted	<u>Jacketed</u>	<u>Required</u>
/2	rchampag 01/26/2004	kgilfoy 01/26/2004	pgreensl 01/26/200	4	sbasford 01/26/2004		

FE Sent For: 01/20/2004, 6 01/26/2004.

2003 DRAFTING REQUEST

Bill

Received: 01/14/2004

Wanted: Soon

For: James Kreuser (608) 266-5504

This file may be shown to any legislator: NO

May Contact:

Subject:

Employ Pub - employee benefits

Employ Pub - miscellaneous

Submit via email: YES

Requester's email:

Rep.Kreuser@legis.state.wi.us

Carbon copy (CC:) to:

Pre Topic:

No specific pre topic given

Topic:

Deferred compensation plan for private sector employees operated by the State of Wisconsin Investment **Board**

Instructions:

See Attached.

Vers.

/1

Drafting History:

/? rchampag

Drafted

kgilfoy 01/16/2004 01/15/2004

Reviewed

pgreensl

Typed

Proofed

lnorthro 01/20/2004

Submitted

Received By: rchampag

Identical to LRB:

By/Representing: Joe Kremer

Drafter: rchampag

Addl. Drafters:

mshovers

Extra Copies: KWC ND FOR

Jacketed

Required

State

Tax

01/20/2004 01:22:41 PM Page 2

FE Sent For:

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> 01-20-2004

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2003 DRAFTING REQUEST

Bill

Received: 01/14/2004

Received By: rchampag

Wanted: Soon

Identical to LRB:

For: James Kreuser (608) 266-5504

By/Representing: Joe Kremer

This file may be shown to any legislator: NO

Drafter: rchampag

May Contact:

Addl. Drafters:

mshovers

Subject:

Employ Pub - employee benefits

Employ Pub - miscellaneous

Extra Copies: KMG

Submit via email: YES

Requester's email:

Rep.Kreuser@legis.state.wi.us

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Topic:

Deferred compensation plan for private sector employees operated by the State of Wisconsin Investment Board

Instructions:

See Attached.

Drafting History:

Vers.

Drafted

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Reviewed

Proofed

Submitted

Jacketed

Required

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rchampag

FE Sent For:

<END>

Champagne, Rick

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Kremer, Joe

Sent:

Monday, December 15, 2003 10:37 AM

To:

Champagne, Rick

Subject:

Bill Drafts

Rick,

Please find details of the bills below, feel free to call or e-mail with questions or comments. Offhand do you know about how long it will take to get a draft?

Best,		
Joe		

Wisconsin Voluntary Investment Program (Wisconsin VIP)

Allows eligible employees and employers to participate a retirement plan -

Utilizing the current SWIB structure and protocols, the Program would enable eligible employees and employers to contribute to a pension pool similar to the state employees' fund and allow participation in variable rate as well as fixed rate fund options. Administrative costs would be absorbed by the state. Furthermore, because a Program participant's contributions would be voluntary and not connected to a particular employer's plan, the pension would be completely "portable," without any of the hassles involved in "rolling over" an account from one plan into another. Businesses with fewer than twenty-five employees and an annual profit of less than \$1 million eligible to participate in the VIP fund.

Wisconsin Family Investment and Retirement Stability Trust (Wisconsin FIRST)

Allows employees to participate in a deferred comp plan - Wisconsin FIRST parallels the state employees' deferred compensation program. Wisconsin FIRST would provide a tax-deferred savings option. Through Wisconsin FIRST, workers could invest pre-tax dollars into a choice of promising investments as identified by SWIB. The diversity of available investment options accommodates for asset allocation according to a wide range of risk tolerances, and investors would not pay income taxes on any returns until they took distributions. The state will absorb all expense associated with Wisconsin FIRST participation.

Joe Kremer Office of Representative Jim Kreuser Assembly Democratic Leader 201 West - State Capitol (608) 266-5504

State of Misconsin 2003 - 2004 LEGISLATURE

2003 BILL

LRB-3883/2 RAC&MES&JK:kmg:pg

LRB-4035/1 RAC & ME S:kmg:

Hen. Cat.

AN ACT to amend 25.187 (1); and to create 20.536 (1) (b), 20.536 (1) (r), 25.17

(1) (yw), 25.18 (1) (r), 25.188, 25.735 and 71.05 (6) (b) 34. of the statutes; relating to: establishing a voluntary investment program to be administered by the State of Wisconsin Investment Board for individuals who are employed by variant businesses or organizations in the private sector that are located in this state, requiring the exercise of rule-making authority, and making appropriations.

Analysis by the Legislative Reference Bureau®

This bill requires the State of Wisconsin Investment Board (SWIB) to establish by rule an investment program that will allow the individual and his or her employer to place funds with SWIB for investment. These funds, and any investment return on the funds, are to be paid to the individual upon retirement or termination of employment. The program is only available to an individual who have employed by a business or organization in the private sector that is located in this state and that temploys fewer than 25 employees. To the extent practicable, SWIB must design the program with features similar to those of a qualified deferred compensation or profit-sharing plan that is governed by the federal Internal Revenue Code. Under the bill, all moneys received by SWIB from individuals and their employers are deposited in a Wisconsin which that investment trust fund and are held in trust for

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and retirement stability

deferred compensation

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deferred compensation

the sole benefit of the individuals. In addition, all costs and expenses incurred by SWIB in administering the program are to be paid from the general fund.

The bill also authorizes an individual to deduct from his or her federal adjusted gross income any amount of contributions that the individual makes to his or her account that is established under the investment program created in this bill. All gains that accrue to such an account are also tax-exempt if the gains are redeposited into the account.

This bill will be referred to the Joint Survey Committee on Tax Exemptions for a detailed analysis, which will be printed as an appendix to this bill.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

	The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:
	The people of the state of Wisconsin, represented in senate and assembly, do enact as follows: SECTION 1. 20.536 (1) (b) of the statutes is created to read: 20.536 (1) (b) Wisconsin Wolantary Investment Program: operation costs and
1	SECTION 1. 20.536 (1) (b) of the statutes is created to read:
2	20.536 (1) (b) Wisconsin Walantary Investment Program; operation costs and
3	expenses. A sum sufficient to pay all costs and expenses incurred by the investment
4	board relating to the operation of the Wisconsin Voluntary Investment Program
5	under s. 25.188.
6	SECTION 2. 20.536 (1) (r) of the statutes is created to read:
7	20.536 (1) (r) Wisconsin Voluntary Investment Program; spayments to
8	individuals. From the Wisconsin voluntary investment trust fund, a sum sufficient
9	to pay funds owing to individuals who participate in the Wisconsin Voluntary
10	Investment Program under s. 25.188. Sand refinement Family
11	SECTION 3. 25.17 (1) (yw) of the statutes is created to read:
12	25.17 (1) (yw) Wisconsin Follow investment trust fund (s. 25.735);
13	SECTION 4. 25.18 (1) (r) of the statutes is created to read:
14	25.18 (1) (r) Invest any of the assets of the Wisconsin toluntary investment
15	trust fund in any investment that is an authorized investment for assets in the fixed
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retirement investment trust under s. 25.17 (4) or assets in the variable retirement investment trust under s. 25.17 (5).

SECTION 5. 25.187 (1) of the statutes is amended to read:

25.187 (1) In this section, "operating expenditures" include all costs and expenses incurred by the investment board for the purpose of operating the board and managing the assets of each fund for which the board has management responsibility, but does not include costs or expenses incurred under s. 25.18 (1) (a),

(c), (f) or (m) or (2) (d) or (e), 25.188, or 40.04 (3) (intro.).

SECTION 6. 25.188 of the statutes is created to read:

establish by rule an intestment program to permit any individual and his of het employer to place moneys under the management of the board that are to be paid to the individual upon retirement or termination of employment. The program shall only be available to an individual who is employed by a business or organization in the private sector that is located in this state and that employs fewer than 15 peoployed. To the extent practicable, the board shall design the program with features similar to those of a qualified deferred compensation or profit-sharing plan that is governed by the Internal Revenue Code, as defined for the current taxable year under s. 71.01 (6). All moneys received by the board under the program from individuals and their employers shall be deposited in the Wisconsin to further investment that fund and shall be held in trust for the sole benefit of the individuals.

SECTION 7. 25.735 of the statutes is created to read:

25.735 Wisconsin voluntary investment further fund. There is established a separate nonlapsible trust fund designated as the Wisconsin voluntary investment fund, consisting of moneys received by the investment board under s. 25.188.

Bandretirement stability trust

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Section 8. 71.05 (6) (b) 34. of the statutes is created to read:

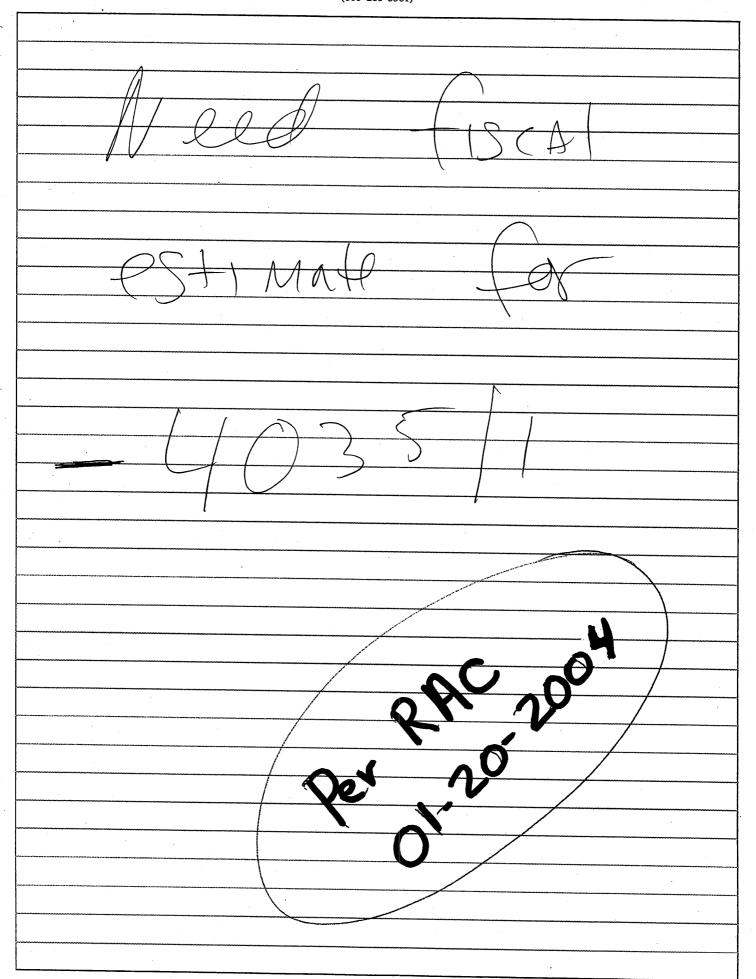
71.05 (6) (b) 34. Any amount that is deposited by an individual in his or her account that is established under the Wisconsin Voluntary Investment Program described under s. 25.188, and any interest, dividends, or other gain that accrues in the account if the interest, dividends, or other gain is redeposited in the account.

SECTION 9. Initial applicability.

(1) The treatment of section 71.05 (6) (b) 34. of the statutes first applies to taxable years beginning on January 1 of the year in which this subsection takes effect, except that if this subsection takes effect after July 31 section 71.05 (6) (b) 34. of the statutes first applies to taxable years beginning on January 1 of the year following the year in which this subsection takes effect.

(END)

and Retirement Stability
Trust





State of Misconsin 2003 - 2004 LEGISLATURE

Tues

2003 BILL

LRB-4035/1/ 2_ RAC&MES:kmg:pg

RMR

Jen. Cot.

AN ACT to amend 25.187 (1); and to create 20.536 (1) (b), 20.536 (1) (r), 25.17 (1) (yw), 25.18 (1) (r), 25.188, 25.735 and 71.05 (6) (b) 34. of the statutes; relating to: establishing a deferred compensation program to be administered by the State of Wisconsin Investment Board for individuals who are employed by businesses or organizations in the private sector that are located in this state, requiring the exercise of rule-making authority, and making appropriations.

Analysis by the Legislative Reference Bureau

This bill requires the State of Wisconsin Investment Board (SWIB) to establish by rule a deferred compensation program that will allow individuals to place funds with SWIB for investment) These funds, and any investment return on the funds, are to be paid to individuals upon retirement or termination of employment. The program is only available to individuals who are employed by a business or organization in the private sector that is located in this state. To the extent practicable, SWIB must design the program with features similar to those of a qualified deferred compensation or profit-sharing plan that is governed by the federal Internal Revenue Code. Under the bill, all moneys received by SWIB from individuals are deposited in a Wisconsin family investment and retirement stability trust fund and are held in trust for the sole benefit of the individuals. In addition,

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extend that SWIB has determine

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all costs and expenses incurred by SWIB in administering the program are to be paid from the general fund.

The bill also authorizes an individual to deduct from his or her federal adjusted gross income any amount of contributions that the individual makes to his or her account that is established under the deferred compensation program created in this bill. All gains that accrue to such an account are also tax-exempt if the gains are redeposited into the account.

This bill will be referred to the Joint Survey Committee on Tax Exemptions for a detailed analysis, which will be printed as an appendix to this bill.

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 20.536 (1) (b) of the statutes is created to read:

20.536 (1) (b) Wisconsin Family Investment and Retirement Stability Trust Program; operation costs and expenses. A sum sufficient to pay all costs and expenses incurred by the investment board relating to the operation of the Wisconsin Family Investment and Retirement Stability Trust Program under s. 25.188.

SECTION 2. 20.536 (1) (r) of the statutes is created to read:

20.536 (1) (r) Wisconsin Family Investment and Retirement Stability Trust Program; payments to individuals. From the Wisconsin family investment and retirement stability trust fund, a sum sufficient to pay funds owing to individuals who participate in the Wisconsin Family Investment and Retirement Stability Trust Program under s. 25.188.

SECTION 3. 25.17 (1) (yw) of the statutes is created to read:

13 25.17 (1) (yw) Wisconsin family investment and retirement stability trust fund 14 (s. 25.735);

SECTION 4. 25.18 (1) (r) of the statutes is created to read:

1/2

25.18 (1) (r) Invest any of the assets of the Wisconsin family investment and retirement stability trust fund in any investment that is an authorized investment for assets in the fixed retirement investment trust under s. 25.17 (4) or assets in the variable retirement investment trust under s. 25.17 (5).

SECTION 5. 25.187 (1) of the statutes is amended to read:

25.187 (1) In this section, "operating expenditures" include all costs and expenses incurred by the investment board for the purpose of operating the board and managing the assets of each fund for which the board has management responsibility, but does not include costs or expenses incurred under s. 25.18 (1) (a), (c), (f) or (m) or (2) (d) or (e), 25.188, or 40.04 (3) (intro.).

Section 6. 25.188 of the statutes is created to read:

Program. The board shall establish by rule a deferred compensation program to permit any individual to place moneys under the management of the board that are to be paid to the individual upon retirement or termination of employment. The program shall only be available to an individual who is employed by a business or organization in the private sector that is located in this state. To the extent practicable, the board shall design the program with features similar to those of a qualified deferred compensation or profit-sharing plan that is governed by the Internal Revenue Code, as defined for the current taxable year under s. 71.01 (6). All moneys received by the board under the program from individuals shall be deposited in the Wisconsin family investment and retirement stability trust fund and shall be held in trust for the sole benefit of the individuals.

SECTION 7. 25.735 of the statutes is created to read:

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25.735 Wisconsin family investment and retirement stability trust fund. There is established a separate nonlapsible trust fund designated as the Wisconsin family investment and retirement stability trust fund, consisting of moneys received by the investment board under s. 25.188.

SECTION 8. 71.05 (6) (b) 34. of the statutes is created to read:

71.05 (6) (b) 34. Any amount that is deposited by an individual in his or her account that is established under the Wisconsin Family Investment and Retirement Stability Trust Program described under s. 25.188, and any interest, dividends, or other gain that accrues in the account if the interest, dividends, or other gain is redeposited in the account.

SECTION 9. Initial applicability.

(1) The treatment of section 71.05 (6) (b) 34. of the statutes first applies to taxable years beginning on January 1 of the year in which this subsection takes effect, except that if this subsection takes effect after July 31 section 71.05 (6) (b) 34. of the statutes first applies to taxable years beginning on January 1 of the year following the year in which this subsection takes effect.

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(END)

LRB-4035/2ins RAC:...:...

2003–2004 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

Insert 2-6:

SECTION 1. 20.536 (1) (c) of the statutes is created to read:

20.536 (1) (c) Wisconsin Family Investment and Retirement Stability Trust

Program; feasibility study. A sum sufficient not to exceed \$1,000,000 to conduct the study under 2003 Wisconsin Act (this Act), section [9] (1).

Insert 3-13:

(this Act), section [9] (1) that it is feasible under federal law, the

Insert 4-11:

SECTION 2. Nonstatutory provisions.

(1) FEASIBILITY STUDY. The investment board shall study the feasibility under auto hel. "Ko" federal law of establishing and administering the Wisconsin Family Investment and Retirement Stability Trust Program under section 25.188 of the statutes, as created by this act. The investment board shall complete the study no later than June 30, 2005.

Memo

To:	Senator	Representative **	K	re	LA	S	V
			a a	A A			

(The Draft's Requester)

Per your request: ... the attached fiscal estimate was prepared for your unintroduced 2003 draft.

LRB Number: LRB — 4035

Version: "/ 2 "

Fiscal Estimate Prepared By: (agency abbr.)

If you have questions about the enclosed fiscal estimate, you may contact the state agency representative that prepared the fiscal estimate. If you disagree with the enclosed fiscal estimate, please contact the LRB drafter of your proposal to discuss your options under the fiscal estimate procedure.

Entered In Computer And Copy Sent To Requester Via E-Mail: 02/02/2004

To: LRB - Legal Section PA's

Subject: Fiscal Estimate Received For An Unintroduced Draft

- > If redrafted ... please insert this cover sheet and attached early fiscal estimate into the drafting file ... after the draft's old version (the version that this fiscal estimate was based on), and before the markup of the draft on the updated version.
- > If introduced ... and the version of the attached fiscal estimate is for a previous version ... please insert this cover sheet and attached early fiscal estimate into the drafting file ... after the draft's old version (the version that this fiscal estimate was based on), and before the markup of the draft on the updated version. Have Mike (or Lynn) get the ball rolling on getting a fiscal estimate prepared for the introduced version.
- > If introduced ... and the version of the attached fiscal estimate is for the current version ... please write the draft's introduction number below and give to Mike (or Lynn) to process.

THIS DRAFT WAS INTRODUCED AS: 2003

Barman, Mike

From: Sent:

To:

Subject:

Barman, Mike Monday, February 02, 2004 9:43 AM Rep.Kreuser LRB 03-4035/2 (FE by INV - attached - for your review)



FE_Kreuser.pdf

Fiscal Estimate - 2003 Session

	Original		Updated		Corrected		Supple	mental
LRB	Number	03-4035/2	2	Introd	duction Nu	mber	•	
Subject Deferre Board		ation plan for pr	ivate sector e	employees ope	erated by the S	State of Wisc	consin Inv	estment/
[[No State Fisc ndeterminate Increase I Appropria Decrease Appropria	e Existing tions Existing	Reve	ease Existing enues rease Existing enues	to a	crease Costs absorb within Yes crease Cost	n agency	e possible 's budget ☑No
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Fund \$	Sources Affe	(man)	PRS	SEG 🔲 SE	Affected EGS 20.536	Ch. 20 App	ropriatio	ns
Agenc	y/Prepared	Ву		Authorized S	Signature			Date
INV/ Sa	andy Drew (6	608) 261-0182		Sandy Drew	(608) 261-018	2		1/30/2004

Fiscal Estimate Narratives INV 2/2/2004

LRB Number (3-4035/2	Introduction Number	Estimate Type	Original
Subject				
Deferred compe Board	nsation plan for pri	vate sector employees o	perated by the State of Wisco	nsin Investment

Assumptions Used in Arriving at Fiscal Estimate

LRB 4035/2 requires SWIB to conduct a feasibility study to determine if federal law would permit SWIB to establish and administer the Wisconsin Family Investment and Retirement Stability Trust Program. The program would only be available to individuals who are employed by businesses or organizations in the private sector and located in the state. The bill appropriates a sum sufficient appropriation not to exceed \$1,000,000 to conduct the feasibility study.

If the study determines that such a program is permissible under federal law, SWIB would be required to create the program by rule and make it available to any individual in the state who is employed by an employer located in the state. The bill directs SWIB to model the program, to the extent possible, similar to a federally qualified deferred compensation or profit-sharing plan governed by the Internal Revenue Service. All monies deposited in the trust fund would be held and invested solely for the benefit of the individuals and could be deducted from income for state tax purposes. All costs and expenses incurred by SWIB to administer the program would be paid from the general fund. SWIB would invest the assets of the fund in any of the type investments authorized for the Fixed Retirement Investment Trust or the Variable Retirement Investment Trust of the Wisconsin Retirement System (WRS).

In developing this estimate, SWIB made the following assumptions:

- 1. To conduct a feasibility study to determine if the program could be established under federal law, SWIB will contract with private attorneys to:
- a. Research the Internal Revenue Code and securities laws to determine which laws apply and what SWIB must do to comply; e.g., establish a qualified plan, reporting contributions, withdrawals, interest, etc.;
- b. Determine any restrictions that apply to the Board's fiduciary responsibilities to the public funds it currently invests;
- c. Establish the costs to apply for and maintain all necessary licenses required by state and federal securities' regulators;
- d. Determine which pension requirements under the Employee Retirement Income Security Act (ERISA) apply and what SWIB must do to comply
- e. Research trust and fiduciary law to determine how such a program could be established and, if created, what effect it would have on the trustees and the public funds that they currently oversee.
- f. Secure rulings from the SEC and the IRS that administering and investing a pension program for private employees would not adversely affect the tax qualification status of the Wisconsin Retirement System.
- g. Determine if boards of other public pension funds administer any funds for private individuals and, if so, the results.
- h. Recommend if current board of trustees could oversee the program or if it would be necessary to create a separate board to invest the fund's assets if created.
- i. Review the state's sovereignty and its potential liability after establishing a program for private employers and employees.
- j. Determine if the Trustees and staff will be protected by the state in lawsuits.

The feasibility study will be funded from the sum sufficient appropriation created for that purpose. Once the feasibility study is completed and if it is found that it would be permissible under federal law to create the program for private employers and employees, SWIB would need to do a cost analysis and market research study prior to establishing the program. In addition to the costs of a feasibility study funded by the fill, there would be significant start-up and ongoing expense to administer such a program. Until the feasibility study is completed, it is impossible to estimate what it would cost or the number of additional staff required to establish and to maintain the program. The public's interest and participation in the program will have a significant effect on the ongoing costs -- the fewer participants, the higher the costs per participant. Also, it

would likely that participation in the program would be significantly affected if contributions to the plan are not pre-tax for federal tax purposes.

Long-Range Fiscal Implications

Ongoing.

MEMORANDUM

January 27, 2004

TO:

Marc Shovers

Legislative Reference Bureau

FROM:

Dennis Collier

Department of Revenue

SUBJECT:

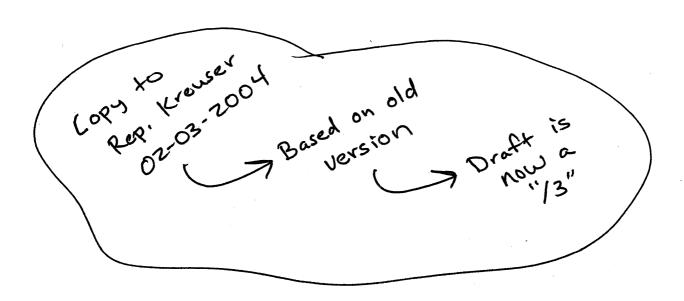
Technical Memorandum on LRB 4035/1: Family Investment and Retirement

Stability Trust Program

Typically under a deferred compensation program, any amount withdrawn is taxable income. If this is the intent, an addition modification would be needed in sec. 71.05(6)(a) to provide for the state taxation of the withdrawal. It appears that under the plan, the individual would not receive a federal deduction for the amount deferred or for the earnings on the account, and therefore, the amount withdrawn would not be taxable federally.

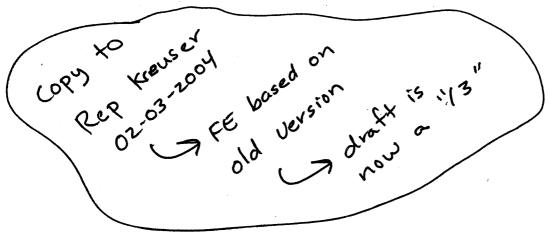
If the intent is to have a penalty for early withdrawals prior to a specified age, similar to the federal penalty, penalty provisions would be needed in sec. 71.83.

If you have questions regarding this technical memorandum, please contact Karyn Kriz at 261-8984.



Fiscal Estimate - 2003 Session

X	Original		Updated		Corrected		Supp	olemental
LRB	Number	03-4035/1		Intro	duction N	lumber		
Subject Deferre Board		ition plan for priv	vate sector er	nployees oper	ated by the	State of Wis	consin Inv	restment
Local:	No State Fiscondeterminate Appropriate Appropriate Appropriate Create New No Local Governments Increase Increas	Existing tions Existing tions w Appropriation vernment Costs Costs Costs ive Mandator	Reve Reve S 3. Increa y Permi 4. Decre	ease Existing nues ase Revenue asive Mand ase Revenue	5.Typ Un atory	crease Cost psorb within Yes ecrease Cost pes of Local its Affected Towns Counties School Districts	agency's l	ent e Cities s
Fund S	ources Affe		PRS 🖺	SEG SE	Affecte GS	d Ch. 20 Aբ	opropriati	ons
Agenc	y/Prepared I	Зу		Authorized S	ignature			Date
DOR/ K	(60 aryn Kriz	08) 261-8984		Dennis Collie	r (608) 266-	5773		2/3/2004
						_	-	



Fiscal Estimate Narratives DOR 2/3/2004

LRB Number	03-4035/1	Introduction Number	Estimate Type	Original
Subject				
Deferred comp	pensation plan for	private sector employees operate	ed by the State of Wiscons	sin Investment
Board	•			

Assumptions Used in Arriving at Fiscal Estimate

This bill would require the State of Wisconsin Investment Board (SWIB) to create a deferred compensation program. Private sector Wisconsin employees would be allowed to place funds with SWIB for investment. These funds and any investment return on the funds would be paid to individuals upon retirement or termination or employment. This bill would allow an individual to deduct from federal adjusted gross income any amount of contributions the individual makes to his or her account under this program. Gains that accrue to such an account are also tax-exempt if the gains are redeposited into the account.

The Department does not have data available on the amount that would be invested in the proposed deferred compensation program or the number of individuals that would open accounts under this program. Based on discussions with the State of Wisconsin Investment Board (SWIB), it is assumed that about 1% of the tax filing population of 2.7 million, or 27,000 filers, would participate in this program. Assuming each of the participating 27,000 filers contributes \$1,000 annually and assuming an average marginal tax rate of 5.5%, state income tax revenues would decrease by \$1.5 million (27,000 x \$1,000 x .055). However, the fiscal effect could be much larger if participation in the program is higher or program participants contribute more than \$1,000 to their accounts each year.

Long-Range Fiscal Implications

Fiscal Estimate Worksheet - 2003 Session

Detailed Estimate of Annual Fiscal Effect

,	X	Original		Updated			Corrected		Supp	lemental
L	RB	Number	03-4035	/1		Intro	duction Nur	nber		
Sı	ubjec	ot t			<u> </u>					
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<u></u>	Ann	ualized Cos	sts:				Annualized F	Fiecal In	mnact on	funde from:
		Water -					Increased Cost			eased Costs
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Ag	iency	y/Prepared E	Bv		Au	thorized (Signature			Date
		K			2/3/2004					
	2/3/2004				2,0,200					

MEMORANDUM

February 2, 2004

TO:

Marc Shovers

Legislative Reference Bureau

FROM:

Dennis Collier

Department of Revenue

SUBJECT:

Technical Memorandum on LRB 4035/2: Deferred Compensation Plan For

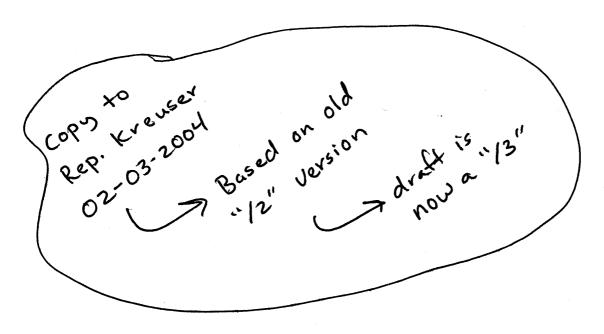
Private Sector Employees Operated By The State of Wisconsin Investment

Board

Typically under a deferred compensation program, any amount withdrawn is taxable income. If this is the intent, an addition modification would be needed in sec. 71.05(6)(a) to provide for the state taxation of the withdrawal. It appears that under the plan, the individual would not receive a federal deduction for the amount deferred or for the earnings on the account, and therefore, the amount withdrawn would not be taxable federally.

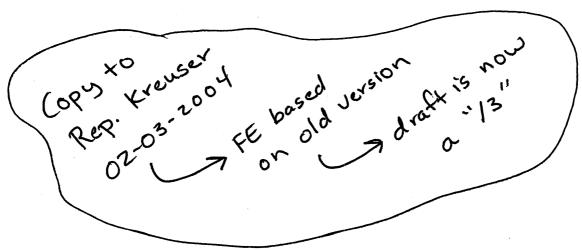
If the intent is to have a penalty for early withdrawals prior to a specified age, similar to the federal penalty, penalty provisions would be needed in sec. 71.83.

If you have questions regarding this technical memorandum, please contact Karyn Kriz at 261-8984.



Fiscal Estimate - 2003 Session

Original Dupdated	Corrected Supplemental
LRB Number 03-4035/2	Introduction Number
Subject Deferred compensation plan for private sectors Board	r employees operated by the State of Wisconsin Investment
Appropriations Decrease Existing Appropriations R Appropriations R Create New Appropriations Local: No Local Government Costs Indeterminate 1. Increase Costs Permissive Mandatory Permissive Permission Permissive Permiss	crease Existing evenues ecrease Existing evenues Exercises Existing Exi
Fund Sources Affected GPR FED PRO PRS	Affected Ch. 20 Appropriations SEG SEGS
Agency/Prepared By	Authorized Signature Date
DOR/ Karyn Kriz (608) 261-8984	Dennis Collier (608) 266-5773 2/3/2004



Fiscal Estimate Narratives DOR 2/3/2004

LRB Number 03-4035/2	Introduction Number	Estimate Type	Original
Subject			
Deferred compensation plan fo	r private sector employees operate	d by the State of Wiscons	sin Investment
Board			

Assumptions Used in Arriving at Fiscal Estimate

This bill would require the State of Wisconsin Investment Board (SWIB) to create a deferred compensation program if SWIB determines that such a program is feasible under federal law. Private sector Wisconsin employees would be allowed to place funds with SWIB for investment. These funds and any investment return on the funds would be paid to individuals upon retirement or termination or employment. This bill would allow an individual to deduct from federal adjusted gross income any amount of contributions the individual makes to his or her account under this program. Gains that accrue to such an account are also tax-exempt if the gains are redeposited into the account.

The Department does not have data available on the amount that would be invested in the proposed deferred compensation program or the number of individuals that would open accounts under this program. Based on discussions with the State of Wisconsin Investment Board (SWIB), it is assumed that about 1% of the tax filing population of 2.7 million, or 27,000 filers, would participate in this program. Assuming each of the participating 27,000 filers contributes \$1,000 annually and assuming an average marginal tax rate of 5.5%, state income tax revenues would decrease by \$1.5 million (27,000 x \$1,000 x .055). However, the fiscal effect could be much larger if participation in the program is higher or program participants contribute more than \$1,000 to their accounts each year.

Long-Range Fiscal Implications

Fiscal Estimate Worksheet - 2003 Session

Detailed Estimate of Annual Fiscal Effect

	Original		Updated		Corrected		Supplemental
LRB	Number	03-4035/	2	Int	roduction Nu	ımber	
Board	ed compensa						isconsin Investment
annua	lized fiscal e	effect):	npacts for S	tate and/d	or Local Governi		
II. Ann	ualized Cos	ts:					pact on funds from:
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(e.g., ta	ax increase,	decrease in l	icense fee, e	ets.)	al will increase (or decreas	e state revenues
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DOR/ Karyn Kriz (608) 261-8984 De			Dennis Co	ollier (608) 266-57	773	2/3/2004	



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State of Misconsin 2003 - 2004 LEGISLATURE

LRB-4035/2 Z RAC&MES:kmg:pg

2003 BILL

RMR

NACT to my wides 197 (5)

AN ACT to amend 25.187 (1); and to create 20.536 (1) (b), 20.536 (1) (c), 20.536 (1) (r), 25.17 (1) (yy), 25.18 (1) (r), 25.188, 25.735 and 71.05 (6) (b) 34. of the statutes; relating to: establishing a deferred compensation program to be administered by the State of Wisconsin Investment Board for individuals who are employed by businesses or organizations in the private sector that are located in this state, requiring the exercise of rule-making authority, and making appropriations.

Analysis by the Legislative Reference Bureau

This bill requires the State of Wisconsin Investment Board (SWIB) to establish by rule a deferred compensation program that will allow individuals to place funds with SWIB for investment if SWIB has determined that such a program is feasible funder federal law. These funds, and any investment return on the funds, are to be paid to individuals upon retirement or termination of employment. The program is only available to individuals who are employed by a business or organization in the private sector that is located in this state. To the extent practicable, SWIB must design the program with features similar to those of a qualified deferred compensation or profit—sharing plan that is governed by the federal Internal Revenue Code. Under the bill, all moneys received by SWIB from individuals are deposited in a Wisconsin family investment and retirement stability trust fund and

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are held in trust for the sole benefit of the individuals. In addition, all costs and expenses incurred by SWIB in administering the program are to be paid from the general fund.

The bill also authorizes an individual to deduct from his or her federal adjusted gross income any amount of contributions that the individual makes to his or her account that is established under the deferred compensation program created in this bill. All gains that accrue to such an account are also tax-exempt if the gains are redeposited into the account.

This bill will be referred to the Joint Survey Committee on Tax Exemptions for a detailed analysis, which will be printed as an appendix to this bill.

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 20.536 (1) (b) of the statutes is created to read:

20.536 (1) (b) Wisconsin Family Investment and Retirement Stability Trust Program; operation costs and expenses. A sum sufficient to pay all costs and expenses incurred by the investment board relating to the operation of the Wisconsin Family Investment and Retirement Stability Trust Program under s. 25.188.

SECTION 2. 20.536 (1) (c) of the statutes is created to read:

20.536 (1) (e) Wisconsin Family Investment and Retirement Stability Trust Program, feasibility study. A sum sufficient, not to exceed \$1,000,000, to conduct the study under 2003 Wisconsin Act (this act), section 10 (1).

SECTION 3. 20.536 (1) (r) of the statutes is created to read:

20.536 (1) (r) Wisconsin Family Investment and Retirement Stability Trust Program; payments to individuals. From the Wisconsin family investment and retirement stability trust fund, a sum sufficient to pay funds owing to individuals who participate in the Wisconsin Family Investment and Retirement Stability Trust Program under s. 25.188.

SECTION 4.	25.17 (1) (yw) of the	statutes is	created to	read:
------------	-------------	------------	-------------	------------	-------

2 25.17 (1) (yw) Wisconsin family investment and retirement stability trust fund 3 (s. 25.735);

SECTION 5. 25.18 (1) (r) of the statutes is created to read:

25.18 (1) (r) Invest any of the assets of the Wisconsin family investment and retirement stability trust fund in any investment that is an authorized investment for assets in the fixed retirement investment trust under s. 25.17 (4) or assets in the variable retirement investment trust under s. 25.17 (5).

SECTION 6. 25.187 (1) of the statutes is amended to read:

25.187 (1) In this section, "operating expenditures" include all costs and expenses incurred by the investment board for the purpose of operating the board and managing the assets of each fund for which the board has management responsibility, but does not include costs or expenses incurred under s. 25.18 (1) (a), (e), (f) or (m) or (2) (d) or (e), 25.188, or 40.04 (3) (intro.).

SECTION 7. 25.188 of the statutes is created to read:

Program. If the board concludes from the study conducted under 2003 Wisconsin Act.... (this act), section 10 (1) that it is feasible under federal law, the board shall establish by rule a deferred compensation program to permit any individual to place moneys under the management of the board that are to be paid to the individual upon retirement or termination of employment. The program shall only be available to an individual who is employed by a business or organization in the private sector that is located in this state. To the extent practicable, the board shall design the program with features similar to those of a qualified deferred compensation or profit—sharing plan that is governed by the Internal Revenue Code, as defined for the current

taxable year under s. 71.01 (6). All moneys received by the board under the program from individuals shall be deposited in the Wisconsin family investment and retirement stability trust fund and shall be held in trust for the sole benefit of the individuals.

SECTION 8. 25.735 of the statutes is created to read:

25.735 Wisconsin family investment and retirement stability trust fund. There is established a separate nonlapsible trust fund designated as the Wisconsin family investment and retirement stability trust fund, consisting of moneys received by the investment board under s. 25.188.

Section 9. 71.05 (6) (b) 34. of the statutes is created to read:

71.05 (6) (b) 34. Any amount that is deposited by an individual in his or her account that is established under the Wisconsin Family Investment and Retirement Stability Trust Program described under s. 25.188, and any interest, dividends, or other gain that accrues in the account if the interest, dividends, or other gain is redeposited in the account.

SECTION 10. Nonstatutory provisions.

(1) FEASIBILITY STUDY. The investment board shall study the feasibility under federal law of establishing and administering the Wisconsin Family Investment and Retirement Stability Trust Program under section 25.188 of the statutes, as created by this act. The investment board shall complete the study no later than June 30, 2005.

SECTION 11. Initial applicability.

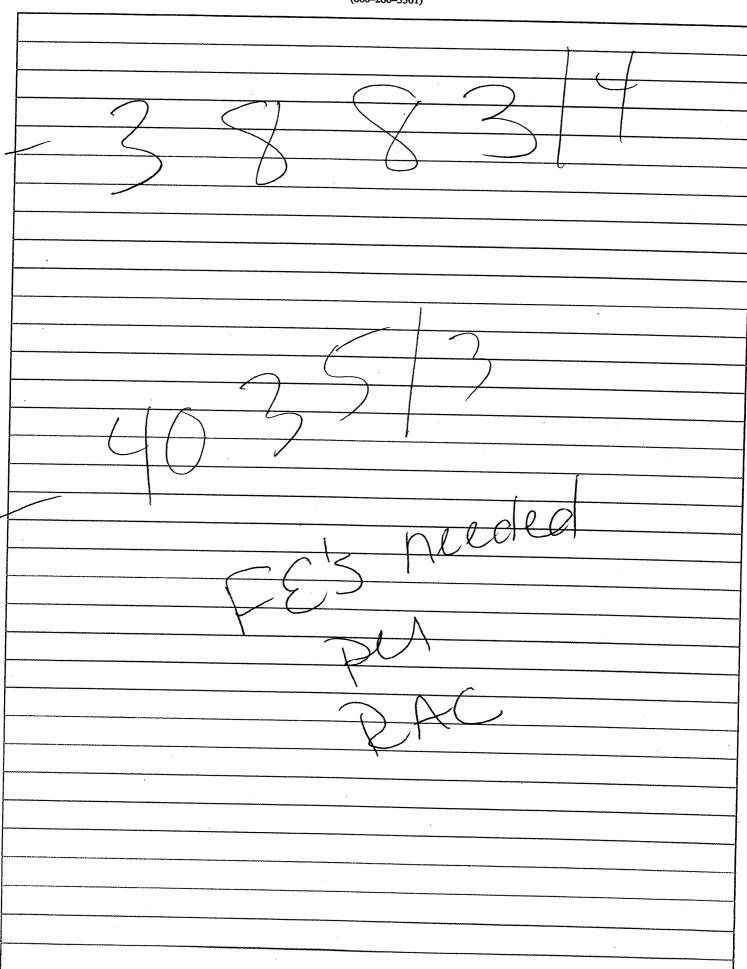
(1) The treatment of section 71.05 (6) (b) 34. of the statutes first applies to taxable years beginning on January 1 of the year in which this subsection takes effect, except that if this subsection takes effect after July 31 section 71.05 (6) (b) 34.

- 1 of the statutes first applies to taxable years beginning on January 1 of the year
- 2 following the year in which this subsection takes effect.

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(END)

STATE OF WISCONSIN – LEGISLATIVE REFERENCE BUREAU – LEGAL SECTION (608–266–3561)



Emery, Lynn

From:

Kremer, Joe

Sent:

Wednesday, February 04, 2004 3:39 PM

To:

LRB.Legal

Subject:

Draft review: LRB 03-4035/3 Topic: Deferred compensation plan for private sector employees

operated by the State of Wisconsin Investment Board

It has been requested by <Kremer, Joe> that the following draft be jacketed for the ASSEMBLY:

Draft review: LRB 03-4035/3 Topic: Deferred compensation plan for private sector employees operated by the State of Wisconsin Investment Board





State of Misconsin

LEGISLATIVE REFERENCE BUREAU

LEGAL SECTION: REFERENCE SECTION:

(608) 266-3561 (608) 266-0341 (608) 264-6948 1 EAST MAIN, SUITE 200 P. O. BOX 2037 MADISON, WI 53701-2037

STEPHEN R. MILLER

February 13, 2004

MEMORANDUM

To:

Representative Kreuser

From:

Marc E. Shovers, Sr. Legislative Attorney, (608) 266-0129

Subject:

Technical Memorandum to unintroduced (LRB 03-4035/3)

We received the attached technical memorandum relating to your bill. This copy is for your information and your file. I believe that the Department of Revenue is correct in the first point that they raise. To ensure that amounts withdrawn from the account are taxable, the bill should be redrafted to include an "add modification" in s. 71.05 (6) (a).

With regard to the second paragraph of the memo, I believe that DOR's comment on this policy issue is correct. If your intent is to provide a penalty for early withdrawals before a specified age, penalty provisions would need to be added to the bill.

If you wish to discuss this memorandum or the necessity of revising your bill or preparing an amendment, please contact me.

LRB

MEMORANDUM

February 11, 2004

TO:

Marc Shovers

Legislative Reference Bureau

FROM:

Dennis Collier

Department of Revenue

SUBJECT:

Technical Memorandum on LRB 4035/3: Deferred Compensation Plan For

Private Sector Employees Operated By The State of Wisconsin Investment

Board

Typically under a deferred compensation program, any amount withdrawn is taxable income. If this is the intent, an addition modification would be needed in sec. 71.05(6)(a) to provide for the state taxation of the withdrawal. It appears that under the plan, the individual would not receive a federal deduction for the amount deferred or for the earnings on the account, and therefore, the amount withdrawn would not be taxable federally.

If the intent is to have a penalty for early withdrawals prior to a specified age, similar to the federal penalty, penalty provisions would be needed in sec. 71.83.

If you have questions regarding this technical memorandum, please contact Karyn Kriz at 261-8984.

Memo

To: Senator Representative	(The Draft's Requester)
Per your request: the attached fiscal estimat prepared for your unintroduced 2003 draft.	e was
LRB Number: LRB — 4035	а.
Version: "/ <u>3</u> "	
Fiscal Estimate Prepared By: (agency abbr.)	
If you have questions about the enclosed fiscal estimate, you may contact the representative that prepared the fiscal estimate. If you disagree with the enclose mate, please contact the LRB drafter of your proposal to discuss your options cal estimate procedure.	ed fiscal esti-
Entered In Computer And Copy Sent To Requester Via E-Mail:	_/2004
To: LRB - Legal Section PA's	
Subject: Fiscal Estimate Received For An Unintroduced Draft	
> If redrafted please insert this cover sheet and attached early fiscal estimate into the drafting file old version (the version that this fiscal estimate was based on), and before the markup of the draft on the	
> If introduced and the version of the attached fiscal estimate is for a previous version cover sheet and attached early fiscal estimate into the drafting file after the draft's old version (the version)	

estimate was based on), and before the markup of the draft on the updated version. Have Mike (or Lynn) get the ball rolling

> If introduced ... and the version of the attached fiscal estimate is for the current version ... please write

on getting a fiscal estimate prepared for the introduced version.

THIS DRAFT WAS INTRODUCED AS: 2003

the draft's introduction number below and give to Mike (or Lynn) to process.

Emery, Lynn

From:

Sent:

Emery, Lynn Wednesday, February 11, 2004 4:32 PM

To:

Rep.Kreuser

Subject:

LRB-4035/3 (FE's by DOR & INV - attached - for your review)





INV.pdf

DOR.pdf

Lynn Emery Program Assistant Legislative Reference Bureau 608-266-3561 lynn.emery@legis.state.wi.us

Memo

To: Senator Representative Kreuser (The Draft's Requester)
Per your request: the attached fiscal estimate was prepared for your unintroduced 2003 draft.
LRB Number: LRB — 4035
Version: "/ <u>3</u> "
Fiscal Estimate Prepared By: (agency abbr.)
If you have questions about the enclosed fiscal estimate, you may contact the state agency representative that prepared the fiscal estimate. If you disagree with the enclosed fiscal estimate, please contact the LRB drafter of your proposal to discuss your options under the fiscal estimate procedure.
Entered In Computer And Copy Sent To Requester Via E-Mail: 2004
* * * * * * * * * * * * * * * * * * *
To: LRB – Legal Section PA's Subject: Fiscal Estimate Received For An Unintroduced Draft
> If redrafted please insert this cover sheet and attached early fiscal estimate into the drafting file after the draft's old version (the version that this fiscal estimate was based on), and before the markup of the draft on the updated version.
> If introduced and the version of the attached fiscal estimate is for a previous version please insert this cover sheet and attached early fiscal estimate into the drafting file after the draft's old version (the version that this fiscal estimate was based on), and before the markup of the draft on the updated version. Have Mike (or Lynn) get the ball rolling on getting a fiscal estimate prepared for the introduced version.
> If introduced and the version of the attached fiscal estimate is for the current version please write the draft's introduction number below and give to Mike (or Lynn) to process.
THIS DRAFT WAS INTRODUCED AS: 2003

Emery, Lynn

From: Sent:

Emery, Lynn Wednesday, February 11, 2004 4:32 PM

To:

Rep.Kreuser

Subject:

LRB-4035/3 (FE's by DOR & INV - attached - for your review)





INV.pdf

DOR.pdf

Lynn Emery Program Assistant Legislative Reference Bureau 608-266-3561 lynn.emery@legis.state.wi.us